

# Community Development Report

**Committee Consideration – 12 September 2017**  
**Council Resolution – 26 September 2017**

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<b>CM03.17</b>	<b>Community Sport and Recreation Facilities Fund Applications</b>
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<b>Committee</b>	12 September 2017
<b>Council</b>	26 September 2017
<b>Applicant</b>	City of Nedlands
<b>Officer</b>	Amanda Cronin - Senior Community Development Officer (Recreation) Marion Granich - Manager Community Development
<b>Director</b>	Lorraine Driscoll – Director Corporate and Strategy
<b>Attachments</b>	N/A

## Executive Summary

This item seeks Council's endorsement of grant applications to the Department of Local Government, Sport and Cultural Industries (DLGSCI) for the Community Sport and Recreation Facilities Fund (CSRFF) Annual and Forward Planning Grant rounds). The applications are as follows:

- City of Nedlands - Irrigation Upgrade, College Park
- Nedlands Tennis Club – Floodlight and Court upgrade
- UWA – Floodlight upgrade, UWA Sports Park

Submissions to DLGSCI's 2018 CSRFF Annual and Forward Planning grant rounds close on 29 September 2017. All CSRFF applications to DLGSCI must be accompanied by a formal Council resolution.

## Recommendation to Committee

### Council:

1. **Advises Department of Local Government, Sport and Cultural Industries (DLGSCI) that it has ranked and rated the application to the Community Sport and Recreation Facilities Fund Annual Grant round as follows:**
  - a. **City of Nedlands - Irrigation Upgrade, College Park: Well planned and needed by the municipality (A Rating);**
  - b. **Nedlands Tennis Club – Floodlight and Court upgrade: Well planned and needed by the municipality (A Rating);**
  - c. **UWA – Floodlight upgrade, UWA Sports Park: Well planned and needed by the municipality (A Rating);**
2. **Endorses the above applications to DLGSCI on the condition that all necessary statutory approvals are obtained by the applicant.**
3. **Approves an amount of \$119,220 for the Nedlands Tennis Club floodlight and court upgrade project for consideration in the 2018/19 draft budget, conditional on the project receiving DLGSCI funding.**

## Discussion/Overview

### Community Sporting and Recreation Facilities Fund

DLGSCI administers the CSRFF. The purpose of the fund is to provide financial assistance to sporting clubs, community groups and local government authorities to develop basic infrastructure for sport and recreation. The program aims to increase participation in sport and recreation, with an emphasis on physical activity, through rational development of sustainable, good quality, well designed and well utilised facilities.

This fund has three categories, shown below:

*Table 1: CSRFF Grant Categories*

<b>Grant Category</b>	<b>Total Project Cost Range</b>	<b>Standard DLGSCI Contribution</b>	<b>Frequency</b>
Small Grant	≤ \$200,000	\$2,500 – \$66,666	Bi-annual
Annual Grant	\$200,001 - \$500,000	\$66,667 - \$166,666	Annual
Forward Planning Grant	≥ \$500,000	\$166,667 - \$1,000,000	Annual

For applications to be supported by DLGSCI, they must firstly be endorsed by the relevant Local Government Authority. For approved projects, DLGSCI will provide a grant of a maximum of 1/3 of the total project costs.

*Ranking:* the City is by required by DLGSCI to rank in priority order the applications received for each CSRFF round.

*Rating:* the City is required by DLGSCI to rate each application against the categories below:

- A Well planned and needed by municipality
- B Well planned and needed by applicant
- C Needed by municipality, more planning required
- D Needed by applicant, more planning required
- E Idea has merit, more preliminary work needed
- F Not recommended

Annual grant round occurs annually, with the current financial year’s applications to DLGSCI closing on 29 September 2017.

## **College Park**

College Park is a well used community reserve managed by the City. The main users of the reserve are Claremont Nedlands Junior Football Club, UWA Nedlands Football Club, Westside Wolves Hockey Club, Claremont Nedlands Junior Cricket Club, Western Suburbs Cricket Club and Kaos Ultimate Frisbee Club. The reserve is used by other adhoc hirers on a casual basis including various schools, personal trainers and recreation groups.

A new irrigation system is required for the reserve to ensure a high quality playing surface suitable for competition sport and to address an imminent reduction in groundwater abstraction allocations. The irrigation system is nearly 30 years old and has reached the stage in its lifecycle where replacement is required. In the past, sporting clubs have raised concerns over the quality of the playing surface. While the City has improved the quality of the surface in recent years, this is only a short term solution.

## **Nedlands Tennis Club**

NTC is located on the corner of Bruce Street and Gallop Road in Dalkeith. It leases its building and the surrounding fenced tennis court area from the City. NTC has 26 courts: 19 grass, 2 synthetic grass and 5 hard courts. The Club and its facilities are used all year round.

NTC has a membership of 367 with 77% being City of Nedlands residents. NTC last received a CSRFF grant of \$64,000 from Council in 2011. This grant was for the redevelopment of 3 courts.

## **UWA Sports Park**

UWA Sports Park are located adjacent to HBF Stadium in Mt Claremont and is home to 12 UWA sporting clubs and groups including Tennis, Rugby, Hockey, AFL, Soccer, Baseball, Cricket and Athletics. A masterplan for the sports park was finalised in February 2017 to provide a guide for its future development over the next 10 years. A floodlight upgrade was identified as a strategic priority to facilitate evening training, competitions and events at the precinct.

## **Legislation / Policy**

- Rights in Water and Irrigation Act 1914
- Council Policy “Capital Grants to Sporting Clubs” states that:

*To ensure the financial support it provides to sporting clubs is effectively targeted to achieve maximum community benefit, Council will consider the following key priorities:*

1. *Multi-use: priority will be given to developing facilities that will be used by more than one sporting club or type, particularly where such clubs are not yet sharing facilities. This is to facilitate the intent of maximising efficiencies and encouraging clubs to share some facilities while still retaining each club’s separate management and identity.*

2. *Recreation Plan rating: priority will be given to supporting sports identified as a high priority in the City’s Strategic Recreation Plan. The Strategic Recreation Plan provides a rating for each sport type, based on two factors: the demand to play that sport type and the facilities already provided for that sport type. These two factors result in a rating for each sport type as high, medium or low priority for facility development. Sport types with a high level of demand (growing membership) and a low level of existing facilities receive the highest rating.*
3. *Other funding: priority will be given to projects that are eligible for funding for other government bodies such as the Department of Recreation’s Community Sport and Recreation Development Fund (CSRFF) or LotteryWest funding. This is to facilitate the overall financial viability of the project and contribute most effectively to the upgrade of community facilities.*
4. *Level of community benefit: priority will be given to projects that demonstrate a high level of benefit to the local City of Nedlands community. This will include, but is not limited to, City of Nedlands resident membership of the applicant sporting club (total and proportional), support for junior sport and the level of community access (i.e. by non-club members and by community groups and organisations).*

In general, DLGSCI will fund up to 1/3 of the total cost of an approved project, with the remaining 2/3 to be funded by either the applicant sporting club or a combination of the applicant sporting club and the relevant local government authority.

## Project Overview

Table 2: CSRFF Annual and Forward Planning Grant Applications 2018/19 Round

<b>Applicant</b>	<b>Project</b>	<b>Total Project Cost (EX GST)</b>
City of Nedlands	Irrigation Upgrade College Park	\$280,000
Nedlands Tennis Club	Floodlights and Court Upgrade	\$357,660
UWA	Floodlight Upgrade, UWA Sports Park	\$4,671,143

### Irrigation Upgrade – College Park

The City is seeking a CSRFF Annual grant to assist in funding an irrigation upgrade at College Park. The application is from the City because the reserve is managed by the City, available to be booked by multiple users and not part of any Club’s exclusive-use leased area.

The existing reticulated irrigation system was designed and installed in 1990. The design, age and condition of the system significantly limits the ability to manage the watering requirements of the various recreational areas it supports. The project will involve installing a new PVC mainline with a 2 new wire commucation cable. New gear

drive sprinklers, HD poly lateral pipes, mainline piping and a new SD 2 wire controller and decoder system will be installed.

The limitations of the current system significantly impact the ability to maintain a safe and satisfactory sporting surface. In order to manage these limitations, and provide a safe and even sports surface, requires employing irrigation practices that rely on inefficient use of groundwater. The fundamental design of the system gives rise to hydraulic limitations resulting in poor system pressure capacity and distribution uniformity of irrigation water. To counteract this necessitates the over watering of sections of the sports field to ensure an acceptable and safe playing surface is maintained.

The Department of Water (DOW) have outlined their intention to reduce groundwater abstraction allocations associated with Ground Water Licences. Reduction of ground water allocations for significant users, including local governments, has been identified by the DOW as a short term measure to protect declining ground water resources. Reduced ground water abstraction allocations already apply to local governments for the watering of open space in all new developments in the northern coastal corridor of the metropolitan area. The DOW has outlined a future expectation that water users manage ground water abstracted for irrigation more efficiently through public open space and irrigation design more compatible with a lower rainfall environment.

The upgrade of the reticulated irrigation system will have a high level of community benefit as the reserve is a shared facility used by multiple sporting and community groups. A high percentage of users are City of Nedlands residents, resulting in a high health and social dividend to the City. The reserve has the capacity to sustain greater use, therefore providing greater physical benefit, if surface conditions can be improved and maintained.

### **Floodlight and Court Upgrade – Nedlands Tennis Club**

NTC is seeking a grant to redevelop two courts to plexipave hard courts, redevelop two courts to synthetic grass, upgrading lighting to LED on four courts and to install new LED lighting to five courts which currently don't have any lighting.

The Club has experienced an increase in junior membership. The Clubs existing plexipave and synthetic courts are at capacity and evening play is restricted to 4 courts under lights. The synthetic grass courts are at the end of their useful life and are becoming unsafe.

This is not a shared facility because of the nature of tennis as a sport, which requires sport specific courts (unlike sports such as football which can share ovals with other sports). The upgrade will have a high level of community benefit as approximately 77% of the Clubs members are City residents. Other community members also access the facilities at the Club by paying visitor fees.

### **Floodlight upgrade, UWA Sports Park**

UWA has recently completed a master plan for UWA Sports Park to guide its future development over the next ten years. Providing adequate lighting for evening training and competitions has been identified as a strategic priority and should be prioritized for planning implementation and funding.

The project is recommended for Council endorsement. However, it is not recommended that Council provides funds to this project. Council’s policy prioritizes facilities on local government controlled land. While the UWA Sports Park is located in the City of Nedlands, it is managed and controlled by UWA.

**Risk Management**

Funding available to DLGSCI for distribution throughout the state under the CSRFF program has been cut in recent years from \$20 million in the 2014/15 financial year to \$12 million in the current financial year. Therefore it is anticipated that this round of CSRFF funding will be highly competitive, increasing the risk of not receiving funding approval from DLGSCI.

**Key Relevant Previous Council Decisions:**

N/A

**Consultation**

All applicants have completed formal applications to submit to DLGSCI for these projects. The applications are available to Councillors on request from the CEO’s office.

**Budget/Financial Implications**

*Table 3: Proposed Project Funding*

<b>Project</b>	<b>City</b>	<b>Club</b>	<b>DLGSCI</b>	<b>Total Project Cost</b>
Irrigation Upgrade, College Park	\$186,667	N/A	\$93,333	\$280,000
Floodlight and Court Upgrade, Nedlands Tennis Club	\$119,220	\$119,220	\$119,220	\$357,660
Floodlight Upgrade, UWA Sports Park	N/A	\$2,335,572	\$2,335,571	\$4,671,143

No further budget consideration is required for the City’s application, Irrigation Upgrade at College Park, as funds for this project have already been included in the 2017/18 approved budget.

Budget consideration is required for the Nedlands Tennis Club project. An amount of \$119,220 is to be considered in the 2018/19 draft budget.

No budget consideration is required for the UWA project as Council policy prioritises projects on local government controlled land.



<b>CM04.17</b>	<b>Arts Committee Recommendation to Council on Public Art Maintenance</b>
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<b>Committee</b>	12 September 2017
<b>Council</b>	26 September 2017
<b>Applicant</b>	City of Nedlands
<b>Officer</b>	Marion Granich – Manager Community Development
<b>Director</b>	Lorraine Driscoll – Director Corporate and Strategy
<b>Attachments</b>	1.Public Art Maintenance Manual 2017 2.Arts Committee Minutes 21 August 2017

## Executive Summary

The report is being presented to Council because the Arts Committee has made a recommendation to Council. Any financial matters considered by the Arts Committee must be made as recommendations to Council.

## Recommendation to Committee

### Council

1. **Receives the minutes of the Arts Committee meeting of 21 August 2017;**
2. **Requests that Administration includes \$35,000 for urgent maintenance of public art, for Council consideration in the current financial year’s Mid-year Budget Review; and**
3. **Requests that Administration includes an appropriate amount for maintenance of public artworks in future draft annual budgets, for Council consideration.**

## Discussion/Overview

### Background

The City has an extensive collection of public art, conservatively valued at \$1.5 million. It is comprised of 11 different commissioned works by significant WA artists, a number of them multi-awarded. Most of them were donated to the City by the (now wound-up) Nedlands Cultural and Community Society, although the City did contribute to one of the works and the City of Subiaco donated \$10,000 towards one. The artworks were installed from 2000 – 2015.

The donation of each work was underpinned by a three-way legal agreement between the City, the Nedlands Cultural and Community Society and the relevant artist or artists. In these legal agreements, the City accepted responsibility for installing, insuring and maintaining the artworks. At the time of each donation, the Nedlands Cultural and Community Society provided the City with a maintenance schedule for each artwork, which went to the Parks Department to implement.

By 2016, the City was receiving regular requests and complaints about the need for maintenance on many of these artworks. However, the Parks Department was unable to locate the original maintenance schedules. Therefore, Community Development was instructed to develop a Public Art Maintenance Manual. Consultant Alison Barrett has now completed the manual, included at Attachment 1 – Public Art Maintenance Manual.

The Public Art Maintenance Manual was considered by the City's Executive on 10 August 2017. Based on the maintenance work outlined in the document, the City's Director Technical Services has estimated that approximately \$35,000 of urgent maintenance work on the public artworks is required.

At its meeting of 21 August 2017, the Arts Committee received the Public Art Maintenance Manual and considered the matter of maintenance of the public artworks. The Arts Committee made the following recommendation to Council:

- 1. That the Arts Committee receives this information on Council funds available for expenditure on public art;*
- 2. That the Arts Committee recommends to Council that the City establishes a separate Art Maintenance Fund independent of the Public Arts Fund intended for Capital Works.*

The Arts Committee is of the view that the funds in the Public Art Reserve Account (\$127,100) should not be used for maintenance purposes. Their preference is that this reserve account is used for the development of new public artworks only, with maintenance being budgeted for as a routine operational matter. This is the essence of their recommendation to Council.

The Committee is also keen to see urgent maintenance of the artworks progressed, now that the Public Art Maintenance Manual has been completed. Therefore, this report recommends that Administration consider including \$35,000 for urgent maintenance of public artworks for Council consideration in the next Mid-year Budget Review.

### **Key Relevant Previous Council Decisions:**

Nil.

### **Consultation**

Consultation of the community is via community members who are members of the Arts Committee.

## **Budget/Financial Implications**

### **Reserve Account – Prior to Budget Approval**

Prior to the approval of the 2017/18 Council budget, the City had \$85,000 in the Public Art Reserve account, for expenditure on public artworks. Director Lorraine Driscoll has advised that, while the funds in this account must be spend on public art, there is no restriction as to whether these funds are to be spend on capital expenditure (i.e. new public artworks) or operational expenditure (e.g. maintenance of public artworks, consultancy on public art etc.) For clarity, this reserve account can be spent on new public artworks, maintenance of public artworks, or any other expenditure on public art. However, Council may wish to provide direction on whether the reserve account is used solely for the creation of new artworks or not.

### **2017/18 Approved Budget**

As part of the 2017/18 Council budget, an additional \$42,100 was approved for expenditure on public art. This will be transferred to the Public Art Reserve account in due course.

### **Total Council Funds Available for Public Art**

Therefore, Council currently has a total of \$127,100 available for expenditure on public art.

To expedite the urgent maintenance required for the City's public artworks, it is recommended that Administration includes \$35,000 in the Mid-year Budget Review, for consideration by Council.